

111TH CONGRESS  
1ST SESSION

# H. R. 3585

To guide and provide for United States research, development, and demonstration of solar energy technologies, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 16, 2009

Ms. GIFFORDS introduced the following bill; which was referred to the Committee on Science and Technology

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## A BILL

To guide and provide for United States research, development, and demonstration of solar energy technologies, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Solar Technology  
5       Roadmap Act”.

6       **SEC. 2. DEFINITIONS.**

7       In this Act:

8               (1) SECRETARY.—The term “Secretary” means  
9       the Secretary of Energy.

1           (2) SOLAR TECHNOLOGY.—The term “solar  
2       technology” means—

3           (A) photovoltaic technologies, including  
4       technologies utilizing—

5                       (i) crystalline silicon;

6                       (ii) cadmium telluride;

7                       (iii) semiconductor materials con-  
8       taining copper, indium, and selenium;

9                       (iv) thin film silicon;

10                      (v) gallium arsenide alloy and multi-  
11       junctions;

12                      (vi) dye-sensitized and organic solar  
13       cell technologies;

14                      (vii) concentrating photovoltaics; and

15                      (viii) other photovoltaic methods iden-  
16       tified by the Secretary;

17           (B) solar thermal electric technology, in-  
18       cluding linear concentrator systems, dish/engine  
19       systems, and power tower systems;

20           (C) solar thermal water heating tech-  
21       nology;

22           (D) solar heating and air conditioning  
23       technologies;

1 (E) passive solar design in architecture, in-  
2 cluding both heating and lighting applications;  
3 and

4 (F) related or enabling technologies, in-  
5 cluding thin films, semiconducting materials,  
6 transparent conductors, optics, and technologies  
7 that increase durability or decrease cost or  
8 weight.

9 **TITLE I—SOLAR TECHNOLOGY**  
10 **RESEARCH, DEVELOPMENT,**  
11 **AND DEMONSTRATION**

12 **SEC. 101. PROGRAM.**

13 (a) IN GENERAL.—The Secretary shall conduct a  
14 program of research, development, and demonstration for  
15 solar technology, including—

- 16 (1) photovoltaics;  
17 (2) solar hot water and solar space heating and  
18 cooling;  
19 (3) concentrating solar power;  
20 (4) lighting systems that integrate sunlight and  
21 electrical lighting in complement to each other in  
22 common lighting fixtures for the purpose of improv-  
23 ing energy efficiency;  
24 (5) manufacturability of low cost, high-quality  
25 solar energy systems;

1           (6) development of solar technology products  
2           that can be easily integrated into new and existing  
3           buildings; and

4           (7) other areas as the Secretary considers ap-  
5           propriate.

6           (b) AWARDS.—The Secretary shall provide awards  
7           under this section on a merit-reviewed, competitive basis  
8           to—

9           (1) academic institutions, national laboratories,  
10          Federal research agencies, State research agencies,  
11          nonprofit organizations, industrial entities, or con-  
12          sortia thereof for research, development, and dem-  
13          onstration activities; and

14          (2) industry-led consortia for research, develop-  
15          ment, and demonstration of advanced techniques for  
16          manufacturing a variety of solar energy products.

17          (c) OBJECTIVE.—It is the policy of the United States  
18          that at least 75 percent of funding for solar technology  
19          research, development, and demonstration activities con-  
20          ducted by the Department of Energy after fiscal year  
21          2014 support activities identified by and recommended  
22          under the Solar Technology Roadmap as described in sec-  
23          tion 102.

1 **SEC. 102. SOLAR TECHNOLOGY ROADMAP.**

2 (a) IN GENERAL.—Not later than 18 months after  
3 the date of enactment of this Act, the Solar Technology  
4 Roadmap Committee established under section 103 shall  
5 develop and transmit to the Secretary of Energy and the  
6 Congress a Solar Technology Roadmap that—

7 (1) presents the best current estimate of the  
8 near-term (up to 2 years), mid-term (up to 7 years),  
9 and long-term (up to 15 years) research, develop-  
10 ment, and demonstration needs in solar technology;  
11 and

12 (2) provides guidance to the solar technology  
13 research, development, and demonstration activities  
14 supported by the Federal Government for the pur-  
15 poses of meeting national priorities in energy secu-  
16 rity, United States competitiveness, climate change  
17 mitigation, and energy diversification.

18 (b) CONTENTS.—The Solar Technology Roadmap  
19 shall—

20 (1) identify research, development, and dem-  
21 onstration needs to address—

22 (A) the key solar energy production chal-  
23 lenges of intermittency, transience, storage, and  
24 scaling, including determining—

1 (i) which solar-related technological  
2 solutions are appropriate for various appli-  
3 cations, locations, and seasons;

4 (ii) how to store excess solar energy in  
5 batteries, supercapacitors, compressed air,  
6 flywheels, hydrogen, synthetic fuels, ther-  
7 mal storage, or superconductors, or  
8 through other means;

9 (iii) how and when to integrate solar  
10 energy into the electricity grid effectively,  
11 including—

12 (I) the integration of solar tech-  
13 nologies with a Smart Grid;

14 (II) electrical power smoothing;

15 (III) microgrid integration;

16 (IV) solar resource forecasting;

17 (V) long distance transmission;

18 and

19 (VI) ways to address arbitrage  
20 over minutes, hours, days, weeks, and  
21 seasons with respect to the full range  
22 of project scales; and

23 (iv) how best to integrate solar tech-  
24 nologies into buildings;

25 (B) modeling and simulation;

1 (C) the design, materials, and manufacture  
2 of solar technologies, as well as related factory  
3 sciences;

4 (D) the development of standards;

5 (E) the need for demonstration facilities;

6 (F) optimized packaging methods; and

7 (G) environmental, safety, and health con-  
8 cerns including reuse, recycling, hazardous ma-  
9 terials disposal, and photovoltaic waste issues;

10 (2) identify opportunities for coordination with  
11 partner industries such as those for semiconductors,  
12 LED lighting, energy storage, Smart Grid, and wind  
13 that can benefit from similar advances;

14 (3) establish research, development, and dem-  
15 onstration goals with specific timeframes with re-  
16 spect to solar technologies for—

17 (A) improving performance;

18 (B) decreasing cost of electricity generated;

19 (C) improving reliability; and

20 (D) decreasing negative environmental im-  
21 pacts and maximizing the environmental bene-  
22 fits of solar technologies by examining life-cycle  
23 assessments of greenhouse gas emissions, en-  
24 ergy payback time, and water usage; and

1           (4) include recommendations, as appropriate, to  
2       guide solar technology research, development, and  
3       demonstration activities.

4       (c) REVISIONS AND UPDATES.—

5           (1) REVISIONS.—Once every 3 years after com-  
6       pletion of the first Solar Technology Roadmap under  
7       this Act, the Solar Technology Roadmap Committee  
8       shall conduct a comprehensive review and revision of  
9       the Solar Technology Roadmap.

10          (2) UPDATES.—The Solar Technology Road-  
11       map Committee shall update the Solar Technology  
12       Roadmap annually as necessary.

13   **SEC. 103. SOLAR TECHNOLOGY ROADMAP COMMITTEE.**

14          (a) ESTABLISHMENT.—Not later than 4 months after  
15       the date of enactment of this Act, the Secretary shall es-  
16       tablish, and provide support for as necessary, a Solar  
17       Technology Roadmap Committee.

18          (b) MEMBERSHIP.—

19            (1) IN GENERAL.—The Solar Technology Road-  
20       map Committee shall consist of at least 11 members.  
21       Each member shall be appointed by the Secretary  
22       from among subject matter experts representing—

23            (A) different sectors of the solar tech-  
24       nology industry, including manufacturers and  
25       equipment suppliers;



- 1 (B) national laboratories;
- 2 (C) academia;
- 3 (D) relevant Federal agencies;
- 4 (E) relevant State and local government
- 5 entities; and
- 6 (F) other entities or organizations, as ap-
- 7 propriate.

8 (2) TERMS.—

9 (A) IN GENERAL.—Except as provided in  
10 subparagraph (B), the term of a member of the  
11 Solar Technology Roadmap Committee shall be  
12 3 years.

13 (B) ORIGINAL TERMS.—Of the members  
14 appointed originally to the Solar Technology  
15 Roadmap Committee, approximately  $\frac{1}{3}$  shall be  
16 appointed for a 2-year term, approximately  $\frac{1}{3}$   
17 shall be appointed for a 3-year term, and ap-  
18 proximately  $\frac{1}{3}$  shall be appointed for a 4-year  
19 term.

20 (3) LIMIT ON TERMS.—A member of the Solar  
21 Technology Roadmap Committee may serve more  
22 than 1 term, except that such member may not serve  
23 a subsequent term unless 2 years have elapsed since  
24 the end of a previous term.

1           (4) INDUSTRY PARTICIPATION.—At least  $\frac{1}{3}$  of  
2       the members of the Solar Technology Roadmap  
3       Committee shall be individuals described in para-  
4       graph (1)(A).

5           (5) CHAIR.—The Secretary shall select a Chair  
6       from among the members of the Committee. The  
7       Chair shall not be an employee of the Federal Gov-  
8       ernment.

9           (c) EXPERT ADVICE.—In developing the Solar Tech-  
10      nology Roadmap, the Solar Technology Roadmap Com-  
11      mittee may establish subcommittees, working groups com-  
12      prised of experts outside the membership of the Solar  
13      Technology Roadmap Committee, and other means of  
14      gathering expert advice on—

15           (1) particular solar technologies or technological  
16      challenges;

17           (2) crosscutting issues or activities relating to  
18      more than 1 particular solar technology or techno-  
19      logical challenge; or

20           (3) any other area the Solar Technology Road-  
21      map Committee considers appropriate.

22           (d) FEDERAL ADVISORY COMMITTEE ACT.—The  
23      Federal Advisory Committee Act (5 U.S.C. App.) shall not  
24      apply to the Solar Technology Roadmap Committee.

1 **SEC. 104. INTERAGENCY COORDINATION.**

2       The Director of the Office of Science and Technology  
3 Policy shall coordinate Federal interagency activities iden-  
4 tified in and related to the Solar Technology Roadmap.

5 **SEC. 105. SOLAR TECHNOLOGY DEMONSTRATION**  
6 **PROJECTS.**

7       (a) ESTABLISHMENT OF PROGRAM.—The Secretary  
8 shall establish a program to provide grants for demonstra-  
9 tion projects to support the development of solar energy  
10 production, consistent with the Solar Technology Road-  
11 map.

12       (b) IMPLEMENTATION.—In carrying out the dem-  
13 onstration program under this section, to the extent prac-  
14 ticable, the Secretary shall—

15               (1) include at least 10 photovoltaic technology  
16 projects that generate between 1 and 3 megawatts;

17               (2) include at least 2 but not more than 3 solar  
18 thermal electric technology projects that generate  
19 greater than 30 megawatts; and

20               (3) make awards for projects that—

21                       (A) are located and can be replicated at a  
22 wide range of sites;

23                       (B) demonstrate technologies that address  
24 intermittency, transience, and storage chal-  
25 lenges;

1 (C) facilitate identification of optimum  
2 techniques among competing alternatives;

3 (D) include business commercialization  
4 plans that have the potential for production of  
5 equipment at high volumes;

6 (E) improve United States competitiveness  
7 and lead to development of manufacturing tech-  
8 nology;

9 (F) demonstrate positive environmental  
10 performance through life-cycle analysis; and

11 (G) satisfy other criteria that the Sec-  
12 retary considers necessary to carry out the pro-  
13 gram.

14 (c) GRANT AWARDS.—Funding provided under this  
15 section may be used, to the extent that funding is not oth-  
16 erwise available through other Federal programs or power  
17 purchase agreements, for—

18 (1) a necessary and appropriate site engineering  
19 study;

20 (2) a detailed economic assessment of site-spe-  
21 cific conditions;

22 (3) appropriate feasibility studies to determine  
23 whether the demonstration can be replicated;

24 (4) installation of equipment, service, and sup-  
25 port;

1           (5) operation for a minimum of 3 years and  
2       monitoring for the duration of the demonstration;  
3       and

4           (6) validation of technical, economic, and envi-  
5       ronmental assumptions and documentation of les-  
6       sons learned.

7       (d) GRANT SELECTION.—Not later than 90 days  
8       after the date of enactment of this Act and annually there-  
9       after, the Secretary shall conduct a national solicitation  
10      for applications for grants under this section. Grant re-  
11      cipients shall be selected on a merit-reviewed, competitive  
12      basis. The Secretary shall give preference to proposals  
13      that address multiple elements described in subsection (b).

14      (e) LIMITATIONS.—Funding shall not be provided  
15      under this section for more than 50 percent of the costs  
16      of the project for which assistance is provided. Not more  
17      than a total of \$300,000,000 shall be provided under this  
18      section for the period encompassing fiscal years 2011  
19      through 2015.

20      **SEC. 106. PHOTOVOLTAIC PERFORMANCE STUDY.**

21      (a) IN GENERAL.—Not later than one year after the  
22      date of enactment of this Act, the Secretary shall transmit  
23      to the Congress the results of a study that analyzes the  
24      performance of photovoltaic installations in the United  
25      States. The study shall assess the current performance of

1 photovoltaic installations and identify opportunities to im-  
2 prove the energy productivity of these systems through  
3 management, technology, and installation best practices.

4 Such study shall include—

5           (1) identification of the average energy produc-  
6           tivity of current commercial and residential installa-  
7           tions;

8           (2) assessment of areas where energy produc-  
9           tivity is reduced, including wire loss, module mis-  
10          match, shading, dust, and other factors;

11          (3) identification of practices and technologies  
12          that improve energy productivity;

13          (4) analysis of the potential cost savings and  
14          energy productivity gains to the Federal, State, and  
15          local governments, utilities, private enterprise, and  
16          consumers available through the adoption, installa-  
17          tion, and use of high-performance photovoltaic tech-  
18          nologies and practices; and

19          (5) an overview of current government incen-  
20          tives at the Federal, State, and local levels that en-  
21          courage the adoption of highly efficient photovoltaic  
22          systems and practices.

23          (b) PUBLIC INPUT.—The Secretary shall ensure that  
24          interested stakeholders, including affected industry stake-  
25          holders and energy efficiency advocates, have a meaningful

1 opportunity to provide comments, data, and other infor-  
 2 mation on the scope, contents, and conclusions of the  
 3 study.

4 **SEC. 107. SOLAR ENERGY PROGRAM REAUTHORIZATION.**

5 (a) IN GENERAL.—There are authorized to be appro-  
 6 priated to the Secretary to carry out section 101(a)—

7 (1) \$350,000,000 for fiscal year 2011;

8 (2) \$400,000,000 for fiscal year 2012;

9 (3) \$450,000,000 for fiscal year 2013;

10 (4) \$500,000,000 for fiscal year 2014; and

11 (5) \$550,000,000 for fiscal year 2015.

12 (b) ROADMAP IDENTIFIED ACTIVITIES.—The Sec-  
 13 retary shall dedicate a percentage of funding received pur-  
 14 suant to subsection (a) for research, development, and  
 15 demonstration activities identified by and recommended  
 16 under the Solar Technology Roadmap in the following per-  
 17 centages:

18 (1) For fiscal year 2012, at least 30 percent.

19 (2) For fiscal year 2013, at least 45 percent.

20 (3) For fiscal year 2014, at least 60 percent.

21 (4) For fiscal year 2015, at least 75 percent.

22 (c) SOLAR TECHNOLOGY ROADMAP.—The Secretary  
 23 may use up to \$2,000,000 of the funds appropriated pur-  
 24 suant to subsection (a) for each fiscal year to support the

1 establishment and maintenance of the Solar Technology  
2 Roadmap.

3 (d) EXTENSION OF AUTHORIZATIONS.—Of funds au-  
4 thorized by subsection (a), there are authorized to be ap-  
5 propriated to the Secretary to carry out—

6 (1) section 602 of the Energy Independence  
7 and Security Act of 2007 (42 U.S.C. 17171)  
8 \$12,000,000 for each of the fiscal years 2013  
9 through 2015; and

10 (2) section 604 of the Energy Independence  
11 and Security Act of 2007 (42 U.S.C. 17172)  
12 \$10,000,000 for each of the fiscal years 2013  
13 through 2015.

14 **SEC. 108. EXISTING PROGRAMS.**

15 Except as otherwise specified in this Act, this Act  
16 shall supersede any duplicative or conflicting solar re-  
17 search, development, and demonstration programs within  
18 the Department of Energy.

19 **SEC. 109. REPEALS.**

20 The following are hereby repealed:

21 (1) The Solar Energy Research, Development,  
22 and Demonstration Act of 1974 (42 U.S.C. 5551 et  
23 seq.), except for section 10.



1           (2) The Solar Photovoltaic Energy Research,  
2       Development, and Demonstration Act of 1978 (42  
3       U.S.C. 5581 et seq.).

4           (3) Section 4(a)(2) and (3) of the Renewable  
5       Energy and Energy Efficiency Technology Competi-  
6       tiveness Act of 1989 (42 U.S.C. 12003(a)(2) and  
7       (3)).

## 8           **TITLE II—PHOTOVOLTAIC** 9           **RECYCLING**

### 10   **SEC. 201. PHOTOVOLTAIC DEVICE RECYCLING RESEARCH,** 11           **DEVELOPMENT, AND DEMONSTRATION.**

12       (a) DEFINITION.—In this section, the term “photo-  
13   voltaic device” includes photovoltaic cells and the elec-  
14   tronic and electrical components of such devices.

15       (b) IN GENERAL.—In order to address the issues de-  
16   scribed in section 102(b)(1)(G), the Secretary shall award  
17   multiyear grants for research, development, and dem-  
18   onstration activities to create innovative and practical ap-  
19   proaches to increase reuse and recycling of photovoltaic  
20   devices and, through such activities, to contribute to the  
21   professional development of scientists, engineers, and tech-  
22   nicians in the fields of photovoltaic and electronic device  
23   manufacturing, design, refurbishing, and recycling. The  
24   activities supported under this section shall address—

1           (1) technology to increase the efficiency of pho-  
2           tovoltaic device recycling and maximize the recovery  
3           of valuable raw materials for use in new products  
4           while minimizing the life-cycle environmental im-  
5           pacts such as greenhouse gas emissions and water  
6           usage;

7           (2) expanded uses for materials from recycled  
8           photovoltaic devices;

9           (3) development and demonstration of environ-  
10          mentally responsible alternatives to the use of haz-  
11          ardous materials in photovoltaic devices and the pro-  
12          duction of such devices;

13          (4) development of methods to separate and re-  
14          move hazardous materials from photovoltaic devices  
15          and to recycle or dispose of those materials in a safe  
16          manner;

17          (5) product design and construction to facilitate  
18          disassembly and recycling of photovoltaic devices;

19          (6) tools and methods to aid in assessing the  
20          environmental impacts of the production of photo-  
21          voltaic devices and photovoltaic device recycling and  
22          disposal;

23          (7) product design and construction and other  
24          tools and techniques to extend the life cycle of pho-

1        photovoltaic devices, including methods to promote their  
2        safe reuse;

3            (8) strategies to increase consumer acceptance  
4        and practice of recycling of photovoltaic devices; and

5            (9) processes to reduce the costs and environ-  
6        mental impact of disposal of toxic materials used in  
7        photovoltaic devices.

8        (c) MERIT REVIEW.—Grants shall be awarded under  
9        this section on a merit-reviewed, competitive basis.

10        (d) APPLICATIONS.—Each application shall include a  
11        description of—

12            (1) the project that will be undertaken and the  
13        contributions of each participating entity;

14            (2) the applicability of the project to increasing  
15        reuse and recycling of photovoltaic devices with the  
16        least environmental impacts as measured by life-  
17        cycle analyses, and the potential for incorporating  
18        the research results into industry practice; and

19            (3) how the project will promote collaboration  
20        among scientists and engineers from different dis-  
21        ciplines, such as electrical engineering, materials  
22        science, and social science.

23        (e) DISSEMINATION OF RESULTS.—The results of ac-  
24        tivities supported under this section shall be made publicly  
25        available through—

1           (1) development of best practices or training  
2           materials for use in the photovoltaics manufacturing,  
3           design, refurbishing, or recycling industries;

4           (2) dissemination at industry conferences;

5           (3) coordination with information dissemination  
6           programs relating to recycling of electronic devices  
7           in general;

8           (4) demonstration projects; and

9           (5) educational materials for the public pro-  
10          duced in conjunction with State and local govern-  
11          ments or nonprofit organizations on the problems  
12          and solutions related to reuse and recycling of pho-  
13          tovoltaic devices.

14          (f) PHOTOVOLTAIC MATERIALS PHYSICAL PROPERTY  
15          DATABASE.—

16           (1) IN GENERAL.—The Secretary shall establish  
17           an initiative to develop a comprehensive physical  
18           property database of materials for use in photo-  
19           voltaic devices.

20           (2) PRIORITIES.—The Secretary, working with  
21           private industry, shall develop a plan to establish  
22           priorities and requirements for the database under  
23           this subsection.

24           (3) COORDINATION.—The Secretary shall co-  
25           ordinate with the Director of the National Institute

1 of Standards and Technology and the Administrator  
2 of the Environmental Protection Agency to facilitate  
3 the incorporation of the database under this sub-  
4 section with any existing “green” database for elec-  
5 tronic manufacturing and recycling.

